

# Adelaide Park Lands Management Strategy - Towards 2036 for Approval

Tuesday, 5 November 2024  
City Planning, Development and Business Affairs Committee

Strategic Alignment - Our Environment

**Program Contact:**  
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Public

**Approving Officer:**  
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## EXECUTIVE SUMMARY

The purpose of this report is to present the Adelaide Park Lands Management Strategy – Towards 2036 (APLMS) (**Attachment A**), to the Council for adoption.

Following community and stakeholder consultation (including with the Minister for Planning and the City of Adelaide), Kadaltilla has amended the APLMS based on the consultation undertaken and submissions received.

Kadaltilla approved the consolidated APLMS at its meeting on 24 October 2024 ([Link 1](#)), and a report on the matter is being furnished to the Minister for Planning and the City of Adelaide.

The APLMS is prepared and maintained by Kadaltilla / Adelaide Park Lands Authority (Kadaltilla). Kadaltilla must undertake a comprehensive review of the APLMS at least once in every five years. The current APLMS 2015-2025 was completed and adopted by the Minister and the City of Adelaide on 7 August 2017.

On 22 February 2024, Kadaltilla proposed to vary the management strategy through substitution with the APLMS in accordance with Section 18(4) and Section 18(12) of the *Adelaide Park Lands Act 2005* (SA) (the Act).

The review was undertaken on behalf of Kadaltilla by the City of Adelaide (CoA) with support from the Office for Design and Architecture SA (ODASA) and a Project Steering Committee which includes members from the City of Adelaide, adjoining Councils, Kurna Yerta Aboriginal Corporation (KYAC), Department of Environment and Water (DEW) and Green Adelaide.

The proposal was referred to the Minister for Planning in February 2024, and the City of Adelaide, State authorities and adjoining Councils with a direct interest in the proposal in March 2024.

On 23 May 2024, Kadaltilla endorsed the draft APLMS - Towards 2036 for the purposes of undertaking public consultation ([Link 2](#)). Public consultation took place from 17 June to 9 August 2024. A public hearing was held at the Kadaltilla meeting on 25 July 2024. A workshop ([Link 3](#)) update and detailed Consultation Engagement Report ([Link 4](#)) on the public consultation were presented to Kadaltilla at its meeting on 26 September 2024 ([Link 5](#)). A summary table outlining the key changes made in response to community and stakeholder consultation is provided in [Link 6](#).

A workshop on the draft APLMS - Towards 2036 was held with the City Planning, Development and Business Affairs Committee on 2 July 2024. A summary of the key changes arising from the feedback provided by the Council is provided in [Link 7](#).

At its meeting on 24 October 2024, Kadaltilla approved the proposal to vary by substitution the APLMS in accordance with the *Adelaide Park Lands Act 2005*.

In accordance with Section 18 subsection (8) of the Act, the Minister and the City of Adelaide must confer on the report and proposal and may then adopt the proposal with or without amendment.

This report seeks approval from Council to confer with the Minister for Planning to adopt the APLMS.

Pending agreement between the City of Adelaide and the Minister for Planning to adopt the APLMS, finalisation of the APLMS is anticipated to occur in early 2025, including the legislated parliamentary processes and publication.

# RECOMMENDATION

The following recommendation will be presented to Council on 12 November 2024 for consideration

THAT THE CITY PLANNING, DEVELOPMENT AND BUSINESS AFFAIRS COMMITTEE RECOMMENDS TO COUNCIL

THAT COUNCIL

1. Adopts the Adelaide Park Lands Management Strategy - Towards 2036 as contained in Attachment A to Item 7.1 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 5 November 2024.
  2. Authorises the Chief Executive Officer, or delegate, to write to the Minister for Planning advising that Council adopted the Adelaide Park Lands Management Strategy - Towards 2036 as contained in Attachment A to Item 7.1 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 5 November 2024 and confer, via exchange of letters, on the report and proposal.
  3. Authorises the Chief Executive Officer, or delegate, to make minor or typographical amendments to the document contained in Attachment A to Item 7.1 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 5 November 2024 for the purposes of finalising the documents.
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## IMPLICATIONS AND FINANCIALS

<p>City of Adelaide 2024-2028 Strategic Plan</p>	<p><b>Strategic Alignment – Our Environment</b> Deliver the Adelaide Park Lands Management Strategy (APLMS)</p>
<p>Policy</p>	<p>Section 18(12) of the <i>Adelaide Park Lands Act 2005</i> allows Kadaltilla to vary the management strategy by substituting a new management Strategy.</p> <p>Given the comprehensive nature of the review and the extent of proposed changes, APLMS – Towards 2036 substitutes the existing Adelaide Park Lands Management Strategy 2015 – 2025.</p> <p>Sections 18(4), (6), (7) and (8) of the Act, set out legislative requirements to vary the APLMS including:</p> <ul style="list-style-type: none"> <li>• Preparing a draft of the proposal.</li> <li>• Referring the proposal to the Minister, the City of Adelaide, and any State authority or adjoining council that has a direct interest in the proposal.</li> <li>• Amending the proposal.</li> <li>• Preparing a report and furnishing copies of the proposal to the Minister for Planning and City of Adelaide.</li> <li>• Adopting the proposal with or without amendment.</li> <li>• Laying copies of the proposal before both Houses of Parliament.</li> </ul>
<p>Consultation</p>	<p>At its meeting on 23 May 2024, Kadaltilla determined to undertake public consultation on the draft APLMS for an 8-week period commencing on 17 June 2024. In accordance with Section 18(4)(c) of the Act, Kadaltilla held a public meeting in relation to the proposal on 25 July 2024.</p> <p>At its meeting on 26 September 2024, Kadaltilla considered the outcomes of the public consultation on the draft APLMS. Following the public consultation Kadaltilla has, on the basis of consultation undertaken and submissions received, amended the APLMS and prepared a report on the matter.</p>
<p>Resource</p>	<p>CoA is undertaking the review of APLMS 2015 – 2025 on behalf of Kadaltilla.</p>
<p>Risk / Legal / Legislative</p>	<p>As required under Section 18(14) of the <i>Adelaide Park Lands Act 2005</i>, Kadaltilla must undertake a comprehensive review of the APLMS at least once in every five years as required under Section 18(14) of the <i>Adelaide Park Lands Act 2005</i>. The Strategy must contain the information set out in Section 18(3) of the <i>Adelaide Park Lands Act 2005 (SA)</i>.</p>
<p>Opportunities</p>	<p>The review delivers the legislative requirement to review the APLMS every five years and provides an opportunity to ensure that the APLMS continues to address key themes contained in the APLMS, whilst contemporising these same themes.</p>
<p>24/25 Budget Allocation</p>	<p>The CoA's 2024/25 Annual Business Plan and Budget includes funding for a range of strategic priorities identified in the APLMS including:</p> <ul style="list-style-type: none"> <li>• \$500,000 for lighting and footpaths renewals in Wellington Square / Kudnartu.</li> <li>• \$250,000 for detailed design of the Light Square / Wauwi Master Plan.</li> <li>• \$250,000 for detailed design of the Victoria Park / Pakapakapanthi (Park 16) Master Plan.</li> <li>• \$352,845 for Botanic Catchment Water Course Rehabilitation.</li> <li>• \$80,000 for an Adelaide Park Lands Strategic Water Resources Study.</li> </ul> <p>The APLMS – Towards 2036 recognises the financial commitment by the CoA to invest in Community Buildings in the Adelaide Park Lands.</p>

Proposed 25/26 Budget Allocation	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	In accordance with the <i>Adelaide Park Lands Act 2005</i> , the APLMS must be reviewed every five years. Pending decision on the draft APLMS – Towards 2036 in 2024/25, the next review would be due in 2029/30.
24/25 Budget Reconsideration (if applicable)	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	The APLMS – Towards 2036 introduces new content relevant to the planning of, and investment in, the Adelaide Park Lands, including consideration of funding and investment pathways.

# DISCUSSION

## Purpose

1. Following community and stakeholder consultation (including with the Minister for Planning and the City of Adelaide), Kadaltilla (the Authority) has amended the APLMS based on the consultation undertaken and submissions received.
2. The consolidated APLMS – Towards 2036 was presented and adopted by Kadaltilla at its meeting on 24 October 2024 ([Link 1](#)).
3. The purpose of this report is to present the consolidated APLMS – Towards 2036 (APLMS) (Attachment A), to Council for its consideration and adoption.
  - 3.1. As allowed for under Section (18)(8)(b) of the Act, Council may refer the proposal back to the Authority for further consideration and, if appropriate, amendment and then subsequently adopt the proposal, with or without amendment, after taking into account any report or recommendation from the Authority

## Background

4. At its meeting on 23 May 2024, Kadaltilla endorsed the draft APLMS - Towards 2036 being released for the purposes public consultation ([Link 2](#)).
5. Public consultation took place from 17 June to 9 August 2024.
6. The public consultation invited the community and key stakeholders from previous engagements to provide feedback on the draft APLMS – Towards 2036. Participants were able to share their input through various channels, including responding to survey questions, submitting written feedback, or attending engagement sessions and public hearings to provide their views in person.
7. A public hearing was held at the Kadaltilla meeting on 25 July 2024.
8. A workshop update ([Link 3](#)) and detailed Consultation Engagement Report ([Link 4](#)) on the public consultation were presented to Kadaltilla at its meeting on 26 September 2024 ([Link 5](#)).

## APLMS – Towards 2036

9. Kadaltilla considered the proposed changes to the APLMS on 24 October 2024 ([Link 1](#)) under the consultation themes of:
  - 9.1. Biodiversity and First Nations
  - 9.2. Adelaide Park Lands Protection and Access
  - 9.3. Heritage and Cultural Values
  - 9.4. Built Form and Land Use
  - 9.5. Stormwater Management and Pathways
  - 9.6. Adelaide Park Lands Hubs and Major Events
  - 9.7. Community Facilities and Car Parking
  - 9.8. Governance and Legislative Context
  - 9.9. Design and Safety.
10. The APLMS is updated for consistency with recently developed and/or endorsed plans and strategies including the City Plan – Adelaide 2036, the draft Greater Adelaide Regional Plan, land tenure advice from the Surveyor General and multiple typographical, figure and image edits.
11. A summary table outlining the key changes made in response to community and stakeholder consultation is provided in [Link 6](#).
12. A summary of the key changes arising from the feedback provided by the Council is provided in [Link 7](#).

## The Role of Council and the Minister (for Planning)

13. Having adopted the APLMS, in accordance with Section (18)(7)(a) and (b) of the *Adelaide Park Lands Act 2005*, Kadaltilla (the Authority) must furnish copies of the report ((incorporating the proposal, as finalised by the Authority) to the Minister and the City of Adelaide.
14. Pursuant to Section (18)(8) of the *Adelaide Park Lands Act 2005*, the Minister and the City of Adelaide must confer on the report (and proposal) and may then:

- 14.1. Adopt the proposal with or without amendment; or
- 14.2. Refer the proposal back to the Authority for further consideration and, if appropriate, amendment and then subsequently adopt the proposal, with or without amendment, after taking into account any report or recommendation from the Authority.
15. The purpose of this report is to seek Council's adoption of the APLMS (the proposal) and authorise the Chief Executive Officer, or delegate, to confer via exchange of letters with the Minister for Planning on the report (and proposal).
  - 15.1. As allowed for under Section (18)(8)(b) of the Act, the City of Adelaide may refer the proposal back to the Authority for further consideration and, if appropriate, amendment and then subsequently adopt the proposal, with or without amendment, after taking into account any report or recommendation from the Authority.
16. Concurrently to Council's consideration of the APLMS, the report (and proposal) will be furnished to the Minister for Planning seeking adoption of the APLMS.
  - 16.1. As allowed for under Section (18)(8)(b) of the Act, the Minister for Planning may refer the proposal back to the Authority for further consideration and, if appropriate, amendment and then subsequently adopt the proposal, with or without amendment, after taking into account any report or recommendation from the Authority.
17. Within 6 sitting days after the proposal is adopted by the Minister of Planning and City of Adelaide, the Minister for Planning must cause copies of the APLMS to be laid before both Houses of Parliament.
  - 17.1. The laying of the APLMS before both Houses of Parliament is a procedural matter and does not provide the opportunity for either House of Parliament to review and comment on the adopted Strategy.
18. The adoption of the APLMS is completed upon tabling of the APLMS before both Houses of Parliament.
19. Council and the Minister must then ensure that copies of the revised APLMS are kept available for public inspection.
20. In accordance with the *Adelaide Park Lands Act 2005*, the APLMS must be reviewed every five years.
  - 20.1. Pending a decision on the draft APLMS – Towards 2036 in 2024/25, the next review would be due in 2029/30.

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## DATA AND SUPPORTING INFORMATION

**Link 1** – [Kadaltilla / Adelaide Park Lands Authority Meeting – Agenda – Thursday, 24 October 2024](#)

**Link 2** – [Kadaltilla / Adelaide Park Lands Authority Meeting – Agenda – Thursday, 23 May 2024](#)

**Link 3** – [Draft Adelaide Park Lands Management Strategy \(APLMS\) - Towards 2036 - Consultation Summary Workshop](#)

**Link 4** – [Draft Adelaide Park Lands Management Strategy – Towards 2036 - Consultation Engagement Report](#)

**Link 5** – [Kadaltilla / Adelaide Park Lands Authority Board Meeting 26 September 2024](#)

**Link 6** – [Summary of the key changes arising from community and stakeholder consultation](#)

**Link 7** – [Summary of the key changes arising from feedback provided by Council](#)

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## ATTACHMENTS

**Attachment A** – Adelaide Park Lands Management Strategy - Towards 2036

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